## STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF DETERMINING whether there has been a violation of the Securities Act of Washington by:

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Robert DeGroot; Equity Programs
Corporation; Barton Switzer; Santa Clarita
Ventures LP; BSD Real Estate Equities, LLC;
Wes Development Company; Brenton
Rothschild Group Ltd.; Booth Colorado
Corporation;

Order No. S-03-072-03-SC01

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER AN ORDER TO CEASE AND DESIST, SUSPEND SECURITIES SALESPERSON REGISTRATION, AND IMPOSE FINES

Respondent.

THE STATE OF WASHINGTON TO:

Robert DeGroot; Equity Programs Corporation; Barton Switzer; Santa Clarita Ventures LP; BSD Real Estate Equities, LLC; Wes Development Company; Brenton Rothschild Group Ltd; Booth Colorado Corporation

## STATEMENT OF CHARGES

Please take notice that the Securities Administrator of the State of Washington has reason to believe that the Respondents, Robert DeGroot; Equity Programs Corporation; Barton Switzer; Santa

Clarita Ventures LP; BSD Real Estate Equities, LLC; Wes Development Company; Brenton Rothschild

Group Ltd.; Booth Colorado Corporation, have each violated the Securities Act of Washington. The

Securities Administrator believes those violations justify the suspension or revocation of Robert

DeGroot's securities salesperson's registration and imposition of fines pursuant to RCW 21.20.110(1),

the entry of an order against each Respondent to cease and desist from such violations pursuant to RCW

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER AN ORDER TO CEASE AND DESIST, SUSPEND SECURITIES SALESPERSON REGISTRATION, AND IMPOSE FINES 21.20.390, and the imposition of fines pursuant to RCW 21.20.395. The Securities Administrator finds as follows:

## **TENTATIVE FINDINGS OF FACT**

## I. Respondents

Robert James DeGroot, Jr. has been a securities salesperson since 1981. He has been registered in 1. 5 the state of Washington as a securities salesperson for the broker-dealer Emmett A. Larkin Company, 6 7 Inc. since November 8, 1999. DeGroot is a general securities principal with Emmett A. Larkin Company, Inc. and is the supervisor for the Everett, Washington branch of that firm. DeGroot was 8 9 previously registered in the state of Washington as a securities salesperson for the broker-dealer Equity Programs Corporation from December 8, 1987 through July 30, 1999. DeGroot was a general securities 10 principal for Equity Programs Corporation and was the supervisor of the Everett, Washington branch of 11 that firm. DeGroot's CRD number is 1004871. 12

Equity Programs Corporation, a California corporation, was a broker-dealer with its principal place
 of business at 8555 Aero Drive #110, San Diego, CA 92123. Equity Programs was registered as a broker dealer in the state of Washington from June 22, 1987 through September 2, 1999. Equity Programs
 Corporation filed for bankruptcy liquidation under Chapter 7 in the United States Bankruptcy Court for
 the Southern District of California on September 2, 1999.

Barton B. Switzer was President of Equity Programs Corporation. He is also President of Brenton
 Rothschild Group Ltd. and the managing member of BSD Real Estate Equities LLC. He is also trustee of
 The Noteholder Trust and of Noteholder Trust II. Switzer is a California resident. His CRD number is
 705692.

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1	4. Booth Colorado Corporation is a Colorado corporation with its principal office at 2160 W Drake
2	Rd Ste A1, Fort Collins, CO 80526.
3	5. Brenton Rothschild Group Ltd. is a Delaware corporation with its principal place of business at
4	8555 Aero Drive #110, San Diego, CA 92123.
5	6. BSD Real Estate Equities LLC is a California limited liability company with its principal place of
6	business at 8555 Aero Drive #110, San Diego, CA 92123. Members of BSD Real Estate Equities LLC
7	are Barton Switzer (managing member), J. William Baker, Robert DeGroot, and Michael Johnson.
8	7. Santa Clarita Ventures, L.P. is a California limited partnership with its principal place of business
9	at 8555 Aero Drive #110, San Diego, CA 92123. BSD Real Estate Equities LLC is general partner of
10	Santa Clarita Ventures, L.P.
11	8. Wes Development Company is a California corporation with its principal office at 11812 Kemper
12	Rd, Auburn, CA 95603.
13	<b>II. Nature of the Conduct</b>
14	1. Beginning in 1993 and continuing through August 1999, Robert DeGroot sold investments to his
15	customers in a series of offerings promoted by Equity Programs. Most of those clients to whom he sold
16	these investments were unsophisticated investors with little experience in making investments. Many were
17	telephone company employees who were taking early retirement and therefore needed to invest their lump
18	sum retirement benefits in order to earn income to support themselves in retirement.
19	Wes Development Company Note Offering I
20	2. Beginning in August 1993 and continuing through February 1995, DeGroot sold 24 investors WES
21	Development Company 12% Participating Nonrecourse Secured Promissory Notes totaling more than
22	\$575,000. The notes had a term of 36 months and were to finance the development of single-family
23	STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER AN ORDER TO CEASE AND DESIST, SUSPEND SECURITIES SALESPERSON REGISTRATION, AND IMPOSE FINES
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homes under moderately priced programs in La Quinta and Roseville, California. In addition to receiving 1 interest of 12% per annum payable quarterly, the noteholders were entitled to participate in WES 2 3 Development Company's profit on the sale of the completed homes. The private placement memorandum states that the notes will be secured by cash proceeds from the sale of notes, cash proceeds from the sale of 4 the projects (the homes constructed pursuant to the agreements with the various municipalities) and /or 5 trust deeds on the land and improvements of each project. It appears that, at the time the notes were sold, 6 7 no real property secured those notes. Nevertheless, Robert DeGroot told a number of the Washington residents to whom he sold WES Development Company notes that the notes were secured by real 8 9 property, and that the notes were therefore safe investments. These purchasers relied on DeGroot's representations. The proceeds of the sales of the notes were to be controlled by The Noteholder Trust, 10 which was to be managed by Barton B. Switzer as trustee of The Noteholder Trust. The Noteholder Trust 11 was also supposed to act on behalf of noteholders in the event of a default on the notes. Switzer, as 12 trustee, was to receive from WES Development Company 3% of the principal amount of notes sold plus 13 \$2,000 a month for his services as trustee. Equity Programs Corporation received a selling commission of 14 10% of the principal amount of the notes as well as an underwriting fee of an additional 3%. Robert 15 DeGroot received a 9% commission from Equity Programs Corporation on the WES Development 16 17 Company notes he sold. WES Development Corporation, by mid-1997 or earlier, had defaulted on the notes. In 1997, DeGroot arranged for one Everett area noteholder to sell his WES Development 18 19 Corporation note to a new Everett area investor, who was also a telephone company employee seeking to 20 invest his lump sum retirement payment in such a way that it would provide retirement income. DeGroot told the new investor that he would be able to get his money out of the WES note investment soon. The 21 22 Noteholder Trust brought suit and obtained a judgment against WES Development Company and its 23 STATEMENT OF CHARGES AND NOTICE OF INTENT TO DEPARTMENT OF FINANCIAL INSTITUTIONS 4

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principal in January 1999. DeGroot communicated with noteholders frequently about the default and the subsequent litigation.

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## Wes Development Company Note Offering II

3. Beginning in June 1995 and continuing through August 1996, Robert DeGroot sold investments in 5 a second WES Development Company offering of 12% participating nonrecourse promissory notes. The 6 7 proceeds of this offering were supposed to be used to fund WES Development Company potential affordable housing projects in Auburn, California; Sparks, Nevada; or elsewhere. The terms of these notes 8 9 were substantially the same as those of the first WES Development Company note offering. As with the earlier offering, DeGroot told at least some investors that the notes in this offering were secured by real 10 estate. He told most investors that the notes were safe investments. The proceeds of the sales of the notes 11 were to be controlled by Noteholder Trust II, which was to be managed by Barton B. Switzer as trustee of 12 Noteholder Trust II. Noteholder Trust II was also supposed to act on behalf of noteholders in the event of 13 14 a default on the notes. Switzer, as trustee, was to receive from WES Development Company 3% of the principal amount of notes sold plus \$2,000 a month for his services as trustee. Equity Programs 15 Corporation was to receive a selling commission of up to 10% of the principal amount of notes sold. In 16 17 addition to the selling commission, Equity Programs Corporation was to receive an underwriting fee of 3.5% of the principal amount of notes sold. Robert DeGroot received a commission of 8% or 9% from 18 19 Equity Programs Corporation on the sales of WES Development Company notes he made in the second 20 offering of notes. The notes sold in the second WES Development Company offering have been in default since mid-1997. 21

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## 1 Brenton Rothschild Group Ltd Note Offering

Beginning in February 1994 and continuing through December 1995, Robert DeGroot sold 2 4. 3 investments totaling at least \$195,000 in Brenton Rothschild Group, Ltd 12% participating notes to at least 14 investors. Brenton Rothschild Group, Ltd. was a marketing company that was supposed to market 4 securities offerings Equity Programs Corporation put together to other broker-dealers who would then sell 5 the offerings. Among the offerings to be marketed were the two WES Development Company note 6 7 offerings described above. The Brenton Rothschild Group Ltd. notes had a term of one year. They paid 12% interest per annum plus a payment of 3% per annum contingent on Brenton Rothschild's successful 8 9 funding of the securities offerings it was marketing on behalf of Equity Programs. The Brenton Rothschild Group Ltd. offering materials provide no information about the financial condition of Brenton 10 Rothschild Group Ltd., no information about how Brenton Rothschild Group Ltd. was planning to 11 generate the funds to pay principal and interest to noteholders, no information about what contractual 12 arrangements, if any, Brenton Rothschild Group Ltd. had with Equity Programs Corporation. Robert 13 14 DeGroot told investors that the Brenton Rothschild Group Ltd. was a good short-term investment. He said that Brenton Rothschild Group Ltd. was run by a friend of his. He told at least one investor that she could 15 get her money out at any time. He sold Brenton Rothschild Group Ltd. notes to investors whom he knew 16 17 had to have their investments back in a short period of time to meet their financial obligations or needs. DeGroot extended the Brenton Rothschild Group Ltd. note of at least one investor for 120 days beyond its 18 19 term without that owner's permission. Some Brenton Rothschild Group Ltd. noteholders, who were very 20 persistent in requesting repayment, have been paid. Other noteholders have still not been paid.

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## 1 Booth Colorado Corporation Note Offering

5. Beginning in August 1994 and continuing through February 1995, Robert DeGroot sold 2 investments totaling more than \$113,000 in 12% Secured Real Estate Notes issued by Booth Colorado 3 Corporation to at least nine investors. The purpose of the offering was to pay pre-development costs on 4 three unimproved properties located in Colorado. The notes were to be secured by a certain 5-acre parcel 5 of land in Windsor, Colorado. At the time of the offering, this land was not yet owned by Booth Colorado 6 7 Corporation, but investors were promised that as a group, they, as noteholders, would be granted a first deed of trust on the property. The offering materials included a letter of value from a real estate appraiser 8 9 saying that the market value of the property was \$600,000. It does not appear that the investors were ever granted a security interest in the Windsor, Colorado property. The notes were to pay interest at 12% per 10 annum. The notes were for a term of one year, which term could be extended for another six months, at 11 the option of Booth Colorado Corporation. If the notes were extended, the investors were to receive an 12 additional 2% extension fee. The offering materials provided to investors do not explain how Booth 13 14 Colorado Corporation planned to get the cash necessary to pay the interest and principal on the notes. The Booth Colorado Corporation notes were not paid according to their terms and are still in default. Equity 15 Programs Corporation received a 9% selling commission in connection with the sale of Booth Colorado 16 17 Corporation as well as a 1% nonaccountable expense allowance. Robert DeGroot hosted a meeting of investors at his office after the Booth Colorado Corporation note default. Barton Switzer attended this 18 19 meeting. At the meeting, Switzer solicited the investors to contribute to a fund for bringing a lawsuit to 20 recover moneys invested. Most of the investors agreed to participate.

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## 1 BSD Real Estate Equities, LLC Note Offering

In mid-1997, DeGroot sold a promissory note offered by BSD Real Estate Equities, LLC to a 2 6. Washington resident. The note was part of an offering in which BSD Real Estate Equities, LLC raised 3 approximately \$300,000 in order to finance the development of the Cimarron real estate project in Sparks, 4 Nevada. The real estate project was one that Wes Development Company was supposed to develop but 5 never did develop. The Cimarron lots that were to be developed with the proceeds of the BSD Real Estate 6 7 Equities, LLC offering were never purchased and never developed. The investor to whom DeGroot sold the interest was not aware that DeGroot was one of the members of BSD Real Estate Equities, LLC. The 8 9 BSD Real Estate Equities, LLC notes are in default.

10 Santa Clarita Ventures, LP Offering of Limited Partnership interests

7. Beginning in April 1999 and continuing through August 1999, DeGroot offered and sold limited 11 partnership interests in Santa Clarita Ventures, LP to at least seven Washington residents, who invested a 12 total of \$154,000. Each Washington purchaser invested between \$20,000 and \$25,000 in Santa Clarita 13 14 Ventures, LP. The property the partnership planned to acquire was 17 acres of land, zoned for medium density residential, located in Santa Clarita, California. It was vacant except for 11 oil wells that had been 15 drilled on it. The seller of the land had not agreed to indemnify the buyer for hazardous substances found 16 17 on the property. The offering was to raise between \$25,000 and \$1,600,000. With the funds raised, the limited partnership, through a joint venture called Sierra Highway Ventures, Ltd., was to purchase the 18 19 land, obtain a change in zoning, and to erect and operate mini-warehouse units on the property. DeGroot 20 said that the developer who was going to build the mini-warehouse project had a good track record. Equity Programs Corporation, as managing dealer for the offering was to receive a 10% commission on the 21 22 limited partnership interests it sold and also to receive a managing dealer fee of up to 5% of the gross

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proceeds of the offering. BSD Real Estate Equities, LLC was to receive an acquisition and due diligence 1 fee of \$100,000 on the funding of the partnership. BSD Real Estate Equities, LLC was also to receive a fee 2 3 of \$5,000 per month for administering the partnership and a share in the profits of the partnership after a preferred return was paid to the limited partners. DeGroot did not tell offerees or purchasers that he and 4 Equity Programs Corporation had sold a series investments in other investment programs that Equity 5 Programs Corporation and Barton Switzer had sponsored and that some or all of those investment 6 7 programs had been in default in their obligations to investors for a year or more. The written offering materials also did not advise potential purchasers that other investment programs Equity Programs 8 9 Corporation had sponsored and sold to its brokerage customers were in default to those customers. The written offering materials for Santa Clarita Ventures limited partnership interests state that the general 10 partner believes that it has the financial resources to fulfill its responsibilities to the partnership. However, 11 the offering materials do not include any financial statements for the general partner or other specific 12 information about its financial condition. The offering materials include no financial statements for Santa 13 14 Clarita Ventures, nor any financial statements for Santa Clarita Ventures LP's joint venture partner, Phillip Schwartze, nor any financial statements for Sierra Highway Ventures, Ltd., the joint venture into which 15 Santa Clarita Ventures LP was the managing partner. The offering materials include financial projections 16 17 for Santa Clarita Ventures LP showing that an investor who invested \$50,000 would receive a total of \$106,664 (consisting of accumulated preferred return, net proceeds from the sale of property, and return of 18 capital) back by the end of the fourth year for a total annualized rate of return of 28.4%. The offering 19 20 materials include no explanation of the assumptions on which the projections are based nor of the factual basis, if any, on which those assumptions were developed. 21

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8. DeGroot sold limited partnership units in Santa Clarita Ventures LP to investors whose expressed 1 investment objectives included: long term growth with liquidity, long term growth (4 investors), growth 2 and income with liquidity, and long term growth-some income. Several of the purchasers had made 3 arrangements with Equity Programs Corporation to make periodic payments from their Equity Programs 4 Corporation brokerage accounts in order to pay living expenses until the investors were old enough to 5 qualify to receive social security payments. DeGroot told at least one purchaser of Santa Clarita Ventures 6 LP limited partnership units that the investor should depart from his conservative investment objectives in 7 order to invest in Santa Clarita Ventures LP limited partnership units. The written offering materials for 8 9 Santa Clarita Ventures LP limited partnership units state that the offering is speculative, contains restrictions on transfer, and may be difficult to resell. DeGroot nonetheless recommended the investment 10 to customers, at least four of whom were former telephone company employees in their early fifties who 11 had just accepted early retirement and received lump sum retirement benefits. DeGroot orally advised the 12 customers that they had nothing to worry about if they purchased limited partnership units in Santa Clarita 13 Ventures LP, despite the disclaimers in the offering materials. Santa Clarita Ventures LP never built mini-14 warehouses on the property. DeGroot told Santa Clarita Ventures LP limited partners that they would be 15 paid when the land was sold. He later said that the sale of property had fallen through. 16

17 Unauthorized transaction in customer account without written discretionary authority

In May 1999, DeGroot purchased Microsoft stock in the account of one of his Equity Programs
Corporation brokerage customers without that customer's permission. DeGroot did not have written
permission from the customer to make discretionary transactions in the customer's account.

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# discretionary authority from the customer. 3. as described above, in connection with the offer and sale of securities, made untrue statements of 19 20 the circumstances under which they were made, not misleading, in violation of RCW 21.20.010. Such

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#### DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

discretionary power in effecting a transaction for a customer's account without first obtaining written Robert DeGroot; Equity Programs Corporation; Barton Switzer; Santa Clarita Ventures LP; BSD Real Estate Equities, LLC; Wes Development Company; Brenton Rothschild; and Booth Colorado; material fact or omitted to state material facts necessary in order to make the statements made, in light of

## grounds to believe that his recommendations were suitable for the customer based on the customer's objectives, financial situation, and needs. Such practice is grounds for the suspension of his salesperson registration pursuant to RCW 21.20.110(1)(g).

a dishonest or unethical practice in the securities business, as defined by WAC 460-22B-090(8) and (9), by

executing a transaction on behalf of a customer without authorization to do so and/or executing

defined by WAC 460-22B-090(7), by recommending the purchase of securities without reasonable

Corporation; nor BSD Real Estate Equities, LLC; nor Santa Clarita Ventures, LP has registered to sell its securities in the state of Washington. Based upon the above Tentative Findings of Fact, the following Conclusions of Law are made:

**CONCLUSIONS OF LAW** 

Robert DeGroot engaged in a dishonest or unethical practices in the securities business, as

Robert DeGroot, as described in Tentative Findings of Fact paragraphs 4 and 9, engaged in

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## **III. Registration of Offerings**

Neither Wes Development Company; nor Brenton Rothschild Group, Ltd.; nor Booth Colorado

practice is grounds for the suspension of Robert DeGroot's salesperson registration pursuant to RCW 21.20.110(1)(b).

4. Robert DeGroot; Equity Programs Corporation; Barton Switzer; Santa Clarita Ventures LP; BSD Real Estate Equities, LLC; Wes Development Company; Brenton Rothschild; and Booth Colorado; as described above, offered and sold unregistered securities in violation of RCW 21.20.140. Such practice is grounds for the suspension of Robert DeGroot's salesperson registration pursuant to RCW 21.20.110(1)(b).

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## NOTICE OF INTENTION TO ORDER THE RESPONDENT TO CEASE AND DESIST

9 Based on the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that respondents Robert DeGroot; Equity Programs Corporation; Barton 10 Switzer; Santa Clarita Ventures LP; BSD Real Estate Equities, LLC; Wes Development Company; 11 Brenton Rothschild; and Booth Colorado Corporation each cease and desist from violation of RCW 12 21.20.010, the section of the Securities Act of Washington prohibiting fraud in the offer and sale of 13 14 securities, and from violation of RCW 21.20.140, the section of the Securities Act of Washington prohibiting the sale of unregistered securities. 15

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## NOTICE OF INTENT TO SUSPEND REGISTRATION

17 Pursuant to RCW 21.20.110(1), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that the securities salesperson 18 registration of Robert DeGroot be suspended for a period of five years. 19

## NOTICE OF INTENT TO IMPOSE FINES

Based upon the offers and sales of unregistered securities to Washington residents, by registered and unregistered broker-dealers and/or salespersons, the misrepresentations and omissions contained STATEMENT OF CHARGES AND NOTICE OF INTENT TO DEPARTMENT OF FINANCIAL INSTITUTIONS

ENTER AN ORDER TO CEASE AND DESIST. SUSPEND SECURITIES SALESPERSON REGISTRATION, AND IMPOSE FINES

in those offers and sales, and upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator finds that one or more knowing or reckless violations of the Securities Act have occurred such that the imposition of fines is appropriate pursuant to RCW 21.20.110(3) and/or RCW 21.20.395. Therefore, the Securities Administrator intends to order that:

a. Respondent Robert DeGroot be liable for and pay a fine of no more than \$50,000.

b. Respondent Barton Switzer be liable for and pay a fine of no more than \$50,000.

## NOTICE OF INTENT TO ORDER RESPONDENT TO CEASE AND DESIST

Pursuant to RCW 21.20.390, and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that each Respondent permanently cease and desist from violations of RCW 21.20.010.

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## **AUTHORITY AND PROCEDURE**

This Order is entered pursuant to the provisions of RCW 21.20.110, RCW 21.20.390, and RCW 12 21.20.395, and is subject to the provisions of Chapter 21.20 RCW and Chapter 34.05 RCW. Each 13 Respondent may make a written request for a hearing as set forth in the NOTICE OF OPPORTUNITY 14 TO DEFEND AND OPPORTUNITY FOR HEARING accompanying this Order. If a Respondent does 15 not request a hearing, the Securities Administrator intends to adopt the foregoing Tentative Findings of 16 17 Fact and Conclusions of Law as final, and enter a permanent cease and desist order against that Respondent and impose the fines sought. If Respondent Robert DeGroot does not request a hearing, the 18 Securities Administrator also intends, in addition to entering a permanent cease and desist order against 19 20 him and imposing fines upon him, to enter a final order suspending his securities salesperson's registration for a period of five years. 21

22 DATED this  $2^{nd}$  day of December, 2003.

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DEBORAH R. BORTNER Securities Administrator

Presented by:

An Elm

Suzanne Sarason Financial Legal Examiner

Approved by:

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Michael E. Stevenson Chief of Enforcement

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