# STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF DETERMINING Whether there has been a violation of the Securities Act of Washington by:  Dennis H. Daugs, Jr.,	Order No. S-14-1530-14-SC01  STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO REVOKE REGISTRATION, TO DEN FUTURE REGISTRATIONS, TO IMPOSE A FINI AND TO CHARGE COSTS  O		
Respondent.	) )		
THE STATE OF WASHINGTON TO:	Dennis H. Daugs, Jr. (CRD No. 1615507)		

#### STATEMENT OF CHARGES

Please take notice that the Securities Administrator of the State of Washington has reason to believe that Respondent Dennis H. Daugs, Jr. has violated the Securities Act of Washington. These violations justify the entry of an order to cease and desist from such violations pursuant to RCW 21.20.390, to revoke Dennis H. Daugs, Jr.'s investment adviser representative registration pursuant to RCW 21.20.110(1), to deny future registration applications made by Dennis H. Daugs, Jr. pursuant to RCW 21.20.110(1), to impose an administrative fine pursuant to RCW 21.20.110(1) and RCW 21.20.395, and to charge costs pursuant to RCW 21.20.110(7) and RCW 21.20.390. The Securities Administrator finds as follows:

# TENTATIVE FINDINGS OF FACT

# Respondent

1. Dennis H. Daugs, Jr. ("Daugs") (CRD No. 1615507) is a resident of Seattle, Washington. Between January 2000 and December 31, 2014, Daugs was registered with the Washington State Securities Division as an investment adviser representative at Lakeside Capital Management, LLC. Daugs was previously

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registered with the Division as a securities salesperson at UBS Financial Services, Inc. from November 1995 to January 2000 and, prior to that, at various firms from October 1986 to May 1994.

#### **Related Parties**

- 2. Lakeside Capital Management, LLC ("Lakeside") (IARD No. 108155) is a Washington limited liability company that was formed in 1997 and did business in Seattle, Washington. Lakeside was registered as an investment adviser with the Securities and Exchange Commission ("SEC") from January 2000 to December 31, 2014, when it ceased doing business. Daugs was the co-owner of Lakeside from January 2000 to January 2010, and he was Lakeside's sole owner from January 2010 to December 31, 2014.
- 3. Lending Allocation 2009, LLC ("Lending Allocation") is a Washington limited liability company that was formed in 2009 to act as a private real estate fund. Daugs was manager of the fund and Lakeside was the fund's adviser. Lending Allocation was a pooled investment vehicle that invested in promissory notes and in entities that owned promissory notes. Investors in the fund received a proportional share of any return. Approximately 75 Lakeside clients were invested in Lending Allocation, and nearly all of the investors in the fund were Lakeside clients.
- 4. Managed Income Opportunities, LLC ("Managed Income") is a Washington limited liability company that was formed in 2007 to act as a real estate lending fund. Daugs was co-manager of the fund and Lakeside was the fund's adviser. To invest in Managed Income, clients made capital contributions specific to particular loans or investments. Managed Income was not a pooled investment fund; only those investors who contributed to a particular investment received a beneficial interest in that loan or investment.

#### **Nature of the Conduct**

# I. Overview

5. While he was registered as an investment adviser representative at Lakeside, Daugs breached his fiduciary duties to his clients. As an investment adviser representative, Daugs had a fiduciary duty to act

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primarily for the benefit of his clients. This duty includes, among other things, not engaging in dishonest or unethical business practices, disclosing material information in the sale of securities, and disclosing conflicts of interest.

- 6. Daugs breached his fiduciary duties when he borrowed \$3.1 million from an elderly client ("Client A") in order to purchase a vacation home and a rare 1955 Mercedes "Gullwing" automobile. Daugs did not disclose to Client A that he was the borrower on the loans. To facilitate loaning himself the funds, Daugs sold or transferred securities held by Client A without disclosing the purpose of the transactions to Client A. In addition to borrowing money from Client A, Daugs concentrated Client A's portfolio in investments that were illiquid and high-risk, which was unsuitable for Client A's circumstances.
- 7. Daugs also breached his fiduciary duties to clients who were invested in Lending Allocation, a private fund managed by Daugs. Daugs used more than \$5 million from Lending Allocation in transactions in which Daugs put his own interests ahead of his clients' interest. Among other things, Daugs borrowed Lending Allocation funds, loaned out Lending Allocation funds in transactions that he had an undisclosed interest in, and used Lending Allocation funds to purchase distressed investments held by Client A after she threatened legal action against Daugs for mismanagement of her investments. Daugs did not disclose his role and his interest in these transactions, and he did not disclose the conflicts of interest in these transactions.

# II. SEC Administrative Action

8. After investigating Daugs and Lakeside for, among other things, the conduct described above, the SEC instituted administrative and cease-and-desist proceedings. The SEC found that Daugs fraudulently liquidated securities held by Client A and used her funds to loan himself \$3.1 million. The SEC also found that Daugs used over \$5 million from Lending Allocation and engaged in undisclosed self-dealing. Based on these findings, the SEC found that Daugs and Lakeside willfully violated the Securities Exchange Act of

1934 ("Exchange Act"), which prohibits fraudulent conduct in connection with the purchase or sale of securities, and the Investment Advisers Act of 1940 ("Advisers Act"), which prohibits fraudulent conduct by an investment adviser.

9. On July 17, 2014, Daugs and Lakeside settled the administrative and cease-and-desist proceedings that were instituted by the SEC. In settling the matter, Lakeside agreed to wind-down operations and engage an independent monitor to oversee the wind-down. Daugs and Lakeside were ordered to cease and desist from violating the Exchange Act and the Advisers Act and to pay a civil penalty of \$250,000. Daugs and Lakeside were also ordered to pay disgorgement of \$302,451 and prejudgment interest of \$37,701. In addition, Daugs was barred from association with any broker, dealer, investment adviser, municipal securities dealer, municipal advisor, transfer agent, or nationally recognized statistical rating organization for five years, beginning at the completion of Lakeside's wind-down.

# III. Mismanagement of Client A's Investments

- A. \$3.1 Million in Loans from Client A
- 10. Between January 2008 and May 2009, Daugs borrowed a total of \$3.1 million from Client A in two separate transactions. Client A was a Washington resident and longtime client of Daugs and Lakeside. Daugs borrowed the funds through Client A's investment in Managed Income, a private fund co-managed by Daugs.
- 11. First, in approximately January 2008, Daugs borrowed \$2.15 million from Client A to purchase a vacation home in Sun Valley, Idaho. To fund the loan, Daugs caused the sale of \$2.15 million of securities held by Client A. Daugs did not disclose to Client A that he sold these securities to fund a loan to himself. After selling these securities, Daugs caused Client A to purchase \$2.15 million of Managed Income securities. Daugs then caused Managed Income to loan himself the proceeds from Client A's purchase of

Managed Income securities.

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13. Daugs did not memorialize either the vacation home loan or the car loan in a promissory note or similar document. Daugs did not specify a due date for either of the loans. Daugs did not execute a deed of

trust or similar document securing either of the loans. While Daugs paid interest on the loans, the low interest rates were not commensurate with the risk associated with the undocumented, on-demand, and unsecured loans. While Client A's account statements reflected her investments in Managed Income, Daugs did not disclose to Client A the purpose of the investments, or his role in the investments. Daugs also did

12. In or around May 2009, Daugs borrowed an additional \$950,000 from Client A and used these funds

to refinance his purchase of a 1955 Mercedes "Gullwing" automobile. Daugs had previously purchased the

car, and then refinanced the purchase, using funds from two other Lakeside clients. To refinance the

purchase again, Daugs caused \$950,000 worth of securities held by Client A to be transferred to the

Lakeside client holding the car loan. In return, Client A received \$950,000 worth of Managed Income

not disclose to Client A the material conflicts of interest in the transactions, where Daugs controlled the

lender and was also the borrower.

14. In or around February 2010, Daugs disclosed the vacation home loan and the car loan to Client A. In response, Client A terminated Lakeside and Daugs. Shortly after, Daugs repaid the car loan and the vacation home loan by selling the car, and by taking out a mortgage on the vacation home.

В. Mismanagement of Client A's Investment Portfolio

15. In September 2010, Daugs received a complaint from Client A regarding mismanagement of her investments. In addition to asserting that Daugs took personal loans from Client A to purchase the vacation home and the car, Client A stated that Daugs invested her funds in illiquid, high-risk investments that were unsuitable for Client A's circumstances.

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16. Client A's portfolio was highly concentrated in multiple Washington limited liability companies ("LLCs") that were managed by Daugs. The LLCs were formed to invest in real estate funds and in promissory notes. In early 2010, approximately 79% of Clients A's funds at Lakeside were invested in the LLCs at issue. This high concentration of illiquid investments was unsuitable because Client A was retired and lived on her investment income. In addition, Client A was not able to meet her charitable obligations because the concentration in illiquid investments reduced the amount of cash in her portfolio.

17. In her complaint, Client A also stated that Daugs failed to disclose information material to investment in the LLCs including, but not limited to, the self-dealing nature of Daugs's relationship to the LLCs, the nature of the assets of the LLCs, and the illiquidity and risk associated with the LLCs. Client A also alleged that Daugs failed to disclose that he received higher compensation from Client A's investment in the LLCs than what he would have received from investments more suitable to Client A's circumstances.

18. In August 2012, Daugs, Lakeside, and Client A entered into an agreement settling Client A's complaint. Daugs and Lakeside agreed to transfer Client A's interest in nine of the LLCs to the real estate funds in which the LLCs were invested. This transfer would result in Client A being directly invested in the real estate funds, and not in the LLCs managed by Daugs. Daugs and Lakeside also agreed to find buyers to purchase Client A's interest in six other LLCs for a total of \$2.9 million. As described below, Daugs used funds from Lending Allocation to meet some of his obligations under the settlement agreement with Client A. In addition, Daugs used funds from Lending Allocation in transactions that put his own interests ahead of his clients' interests.

#### IV. Use of More than \$6.5 Million in Funds from Lending Allocation

19. Between April 2009 and September 2012, Daugs used more than \$5 million from Lending Allocation, a private fund in which several of Daugs's clients were invested. Daugs, who had a fiduciary duty to his clients, used the funds from Lending Allocation in transactions that put his interests ahead of his

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clients' interests. Daugs borrowed funds from Lending Allocation to purchase a rental property, to make settlement payments to former clients, and to pay down his vacation home loan with Client A. To facilitate the subsequent repayment of these loans, Daugs used additional Lending Allocation funds. Further, after Client A threatened Daugs with legal action for mismanagement of her investments, Daugs used funds from Lending Allocation to buy Client A out of certain investments. Daugs failed to disclose to his clients invested in Lending Allocation the conflicts of interest in these transactions.

# A. Borrowing Funds from Lending Allocation

- 20. Between April 2009 and April 2010, Daugs borrowed more than \$1.15 million from Lending Allocation in three separate transactions. First, in April 2009, Daugs borrowed \$490,000 from Lending Allocation to purchase a rental property in Seattle. Daugs did not disclose to clients who were invested in Lending Allocation that he was the borrower on the loan.
- 21. Next, in approximately January 2010, Daugs borrowed \$561,000 from Lending Allocation to fulfill obligations that he and Lakeside had under an agreement settling complaints by former clients. To borrow the funds, Daugs advanced \$561,000 from Lending Allocation's trust account to an entity of which he was the principal. Daugs did not provide security for the \$561,000 loan, and he did not specify a due date or an interest rate for the loan.
- 22. Finally, in approximately April 2010, Daugs advanced an additional \$100,000 from Lending Allocation's trust account to an entity of which he was the principal. Daugs used the funds to make a payment on the vacation home loan from Client A. Daugs did not provide security for the \$100,000 loan, and he did not specify a due date or an interest rate for the loan.
- 23. Daugs did not disclose to clients who were invested in Lending Allocation that the purpose of the \$561,000 and \$100,000 loans was to make payments to former clients. Further, Daugs did not disclose that Daugs put his own interests ahead of his clients' when he borrowed \$661,000 from the fund in unsecured,

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on-demand, and no-interest loans. Daugs also did not disclose the material conflicts of interest in the loans, where Daugs controlled the lender and was also the borrower.

# B. Using Lending Allocation Funds to Facilitate Loan Repayments

24. Between September 2010 and April 2011, Daugs repaid the loans described above in two separate transactions. In both instances, Daugs did not have the funds to pay-off the loans from Lending Allocation. Instead, Daugs used an additional \$1.54 million of Lending Allocation funds to facilitate his repayment of the loans. In transactions that concealed Daugs's role and interest in the loans, Daugs caused Lending Allocation to loan funds to a real estate developer with whom Daugs often did business. The developer then paid or loaned the funds to Daugs to repay Lending Allocation.

25. The first of these transactions occurred in September 2010, after Daugs determined that he should not have borrowed funds from Lending Allocation to purchase his rental property in Seattle. To repay the \$490,000 loan, Daugs sold his rental property to the real estate developer. To facilitate the sale, Daugs caused Lending Allocation to loan \$700,000 to the developer, who then paid Daugs \$700,000 for the rental property. After receiving the funds, Daugs paid Lending Allocation the balance that he owed on his \$490,000 loan.

26. By April 2011, Lakeside's outside accountants had inquired about the \$661,000 that Daugs borrowed from Lending Allocation. To repay these loans, Daugs caused Lending Allocation to loan \$840,000 to the real estate developer. The developer then used the funds from Lending Allocation to loan \$800,000 to Daugs. The \$800,000 loan was related to an option to purchase a one-half interest in Daugs's vacation home in Sun Valley, Idaho. In the option agreement, Daugs gave the developer the ability to extend the end-date of an unrelated line-of-credit that the developer held with Lending Allocation. After receiving the funds from the developer, Daugs repaid the \$661,000 that he owed to Lending Allocation.

27. Daugs did not disclose to clients who were invested in Lending Allocation that he had a role and an interest in the \$1.54 million in loans made to the real estate developer. Further, Daugs did not disclose that Daugs put his interests ahead of his clients' when, in the sale of the option, he extended the end-date of the developer's line-of-credit. Daugs also did not disclose the material conflicts of interest in the transactions, where Daugs controlled the lender and also had an interest in the loans being made.

# C. Using Lending Allocation Funds to Purchase Client A's Investments

- 28. Between February 2010 and September 2012, in order to avoid litigation and settle Client A's complaint, Daugs used \$2.5 million from Lending Allocation to buy Client A out of certain investments. Two of these investments were tied to promissory notes that were at risk of default, or were in default, at the time that Lending Allocation purchased the investments.
- 29. In approximately December 2010, Daugs caused Lending Allocation to purchase the first of these distressed investments. Lending Allocation spent approximately \$340,000 to buy Client A out of an investment that was tied to a home loan in second position with a history of late payments. After Lending Allocation purchased the loan, the borrowers defaulted.
- 30. In approximately September 2012, Daugs caused Lending Allocation to purchase the second distressed investment from Client A. As described above, about a month earlier Daugs, Lakeside, and Client A entered into a settlement agreement. Under the agreement, Lakeside was obligated to find a buyer to purchase Client A's interests in six LLCs. Daugs used Lending Allocation to fulfill part of this obligation: he caused Lending Allocation to purchase Client A's interest in one of the LLCs for \$1.7 million. At the time of the purchase, the LLC was invested in a secured promissory note that was in default.
- 31. Daugs did not disclose to clients who were invested in Lending Allocation that Daugs used Lending Allocation funds to purchase some of Client A's investments after she threatened litigation for mismanagement of her investments. Daugs did not disclose the interest that he had in Lending Allocation's

purchase of Client A's investments. Further, Daugs did not disclose that Daugs put his own interests ahead of his clients' when he used Lending Allocation funds to purchase investments from Client A to avoid litigation, and to fulfill obligations under a settlement agreement. Daugs also did not disclose the material conflicts of interest in these transactions, where Daugs controlled the purchaser and also had in interest in the purchase occurring.

Based upon the above Findings of Fact, the following Conclusions of Law are made:

# **CONCLUSIONS OF LAW**

- 1. Dennis H. Daugs, Jr. violated RCW 21.20.020 by engaging in an act, practice, or course of business which operates or would operate as a fraud or deceit upon another person, and by engaging in dishonest or unethical practices. As set forth in the Tentative Findings of Fact, Daugs borrowed funds from clients and, in certain instances, did not disclose that he was the borrower on the loan, did not execute a document memorializing the loans, did not secure the loans, did not disclose the purpose of the loans, did not disclose his role in the loans, did not disclose his interest in the loans, and did not disclose when he put his own interests ahead of his clients' interests. Daugs also loaned out client funds in transactions that concealed Daugs's role and interest in the loans. Such conduct is grounds for revocation of Daugs's investment adviser representative registration, and for denial of future broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications by Daugs, imposition of a fine, and charging of costs pursuant to RCW 21.20.110(1)(b) and RCW 21.20.110(7).
- 2. In connection with the sale and purchase of securities, Dennis H. Daugs, Jr. made untrue statements of material fact or omitted to state material facts necessary to make the statements made, in light of the circumstances under which they were made, not misleading. As set forth in the Tentative Findings of Fact,

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Daugs caused the purchase and sale of securities held by his clients without disclosing the purpose of the transaction, his role in the transaction, his interest in the transaction, and the material conflicts of interest in the transaction. Such conduct violates RCW 21.20.010, and it is grounds for revocation of Daugs's investment adviser representative registration, and for denial of future broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications by Daugs, imposition of a fine, and charging of costs pursuant to RCW 21.20.110(1)(b) and RCW 21.20.110(7).

- 3. Dennis H. Daugs, Jr. engaged in dishonest or unethical business practices as defined by WAC 460-As set forth in the Tentative Findings of Fact, Daugs borrowed money from clients, recommended unsuitable investments to Client A, failed to disclose his role in certain transactions, failed to disclose his interest in certain transactions, and failed to disclose material conflicts of interest in certain Such conduct is grounds for revocation of Daugs's investment adviser representative transactions. registration, and for denial of future broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications by Daugs, imposition of a fine, and charging of costs pursuant to RCW 21.20.110(1)(g) and RCW 21.20.110(7).
- 4. Dennis H. Daugs, Jr. is the subject of an Order by the SEC finding that he violated the Exchange Act and the Advisers Act, ordering him to cease and desist from violations of the Exchange Act and Advisers Act, and barring him from association with any broker, dealer, or investment adviser for five years. Being the subject of such an Order is grounds for revocation of Daugs's investment adviser representative registration, and for denial of future broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications by Daugs, imposition of a fine, and charging of costs pursuant to RCW 21.20.110(1)(e), RCW 21.20.110(1)(f), RCW 21.20.110(1)(m), and RCW 21.20.110(7).

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# NOTICE OF INTENT TO ORDER THE RESPONDENT TO CEASE AND DESIST

Pursuant to RCW 21.20.390(1) and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Dennis H. Daugs, Jr. cease and desist from violations of RCW 21.20.020 and RCW 21.20.010.

# NOTICE OF INTENT TO REVOKE REGISTRATION

Pursuant to RCW 21.20.110(1) and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that the investment adviser representative registration of Dennis H. Daugs, Jr. be revoked.

# NOTICE OF INTENT TO DENY FUTURE REGISTRATIONS

Pursuant to RCW 21.20.110(1) and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that any broker-dealer, securities salesperson, investment adviser, or investment adviser representative registration applications that Dennis H. Daugs, Jr. may file in the future be denied.

# NOTICE OF INTENT TO IMPOSE A FINE

Pursuant to RCW 21.20.110(1) and RCW 21.20.395 and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Dennis H. Daugs, Jr. shall be liable for and shall pay an administrative fine of \$40,000.

# NOTICE OF INTENT TO CHARGE COSTS

Pursuant to RCW 21.20.110(7) and RCW 21.20.390 and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Dennis H. Daugs, Jr. shall be liable for and shall pay the costs, fees, and other expenses incurred in the administrative investigation and hearing of this matter, in an amount not less than \$1,800.

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# **AUTHORITY AND PROCEDURE**

This Statement of Charges is entered pursuant to the provisions of Chapter 21.20 RCW and is subject to the provisions of Chapter 34.05 RCW. The respondent, Dennis H. Daugs, Jr., may make a written request for a hearing as set forth in the NOTICE OF OPPORTUNITY TO DEFEND AND OPPORTUNITY FOR HEARING accompanying this Order. If the respondent does not make a hearing request in the time allowed, the Securities Administrator intends to adopt the above Tentative Findings of Fact and Conclusions of Law as final and to enter a permanent order to cease and desist as to the respondent, to impose any fines sought against the respondent, and to charge any costs sought against the respondent.

Signed and Entered this	<u>27/th</u>	_day of _	<u>February</u>	 2015

William M. Beatty Securities Administrator

Financial Legal Examiner

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Approved by: Presented by:

Suzanne Sarason

Holly Mack-Kretzler

Reviewed by:

Chief of Enforcement

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Robert Kondrat

Financial Legal Examiner Supervisor

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