STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF DETERMINING Order No. S-14-1594-15-SC01) 3 Whether there has been a violation of the) Securities Act of Washington by:) STATEMENT OF CHARGES AND NOTICE OF 4 INTENT TO ENTER ORDER TO CEASE AND) DESIST, TO IMPOSE FINES, AND TO CHARGE 5 All Wave Engineering, Inc., COSTS d/b/a All Wave Innovations, Inc.; 6 Gregory T. Elseth; 7 Rolly E. Fuller; Ronald S. Bowles; 8 Respondents. 9

THE STATE OF WASHINGTON TO:

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All Wave Engineering, Inc., d/b/a All Wave Innovations, Inc. Gregory T. Elseth Rolly E. Fuller Ronald S. Bowles

STATEMENT OF CHARGES

Please take notice that the Securities Administrator of the state of Washington has reason to believe that Respondents All Wave Engineering, Inc., d/b/a All Wave Innovations, Inc.; Gregory T. Elseth; Rolly E. Fuller; and Ronald S. Bowles have each violated the Securities Act of Washington. The Securities Administrator believes these violations justify the entry of an order against each respondent to cease and desist from such violations pursuant to RCW 21.20.390, to impose fines pursuant to RCW 21.20.395, and to charge costs pursuant to RCW 21.20.390. The Securities Administrator finds as follows:

TENTATIVE FINDINGS OF FACT

Respondents

1. All Wave Engineering, Inc., d/b/a All Wave Innovations, Inc., ("All Wave") is a Washington company that was formed on March 19, 2008 and has its principal place of business in Benton County,

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO IMPOSE FINES, AND TO CHARGE COSTS Washington. All Wave was previously known as All NDT Engineering, Inc. All Wave is in the business of developing and marketing non-destructive testing ("NDT") equipment.

2. Gregory T. Elseth ("Elseth") is believed to be a resident of Grandview, Washington. Elseth is a founder and director of All Wave, and he is the inventor of the NDT product that All Wave is developing.

3. Rolly E. Fuller ("Fuller") is a resident of Benton City, Washington. Fuller is a founder and director of All Wave.

4. Ronald S. Bowles ("Bowles") is a resident of West Richland, Washington. Bowles is a founder of All Wave, and he was a director of the company between March 2008 and October 2009, and between January 2010 and March 2011.

Nature of the Conduct

Overview

5. Between 2008 and 2013, All Wave, Elseth, Fuller, and Bowles ("Respondents") offered and sold at least \$329,000 of unregistered All Wave stock to 31 investors, at least 28 of whom were Washington residents. Some of these investors were issued All Wave stock in lieu of payment for services rendered. To sell the All Wave stock, Respondents solicited friends, neighbors, family, acquaintances, and business associates, and they accepted referrals from investors and other persons.

6. All Wave, Elseth, Fuller, and Bowles did not screen prospective investors to determine their investment sophistication or whether they were accredited investors. In addition, Respondents failed to disclose material information to investors regarding All Wave and the investment, including but not limited to the financial condition of the company, limitations on the resale of the stock, and the risk of litigation due to an injunction entered against Elseth and Bowles in March 2008.

Background

7. In early 2008, Elseth and Bowles worked for Company A, a company engaged in the design, manufacture, and marketing of NDT technologies. In February 2008, Company A terminated and then sued Elseth and Bowles for allegedly misappropriating confidential information belonging to Company A, converting Company A's property, and unfairly competing with Company A. In March 2008, to settle the matter, Elseth and Bowles consented to the entry of a stipulated permanent injunction (hereinafter "March 2008 injunction").

8. The March 2008 injunction ordered Elseth and Bowles to refrain from certain activities in the NDT industry from March 26, 2008 through March 26, 2010. Among other things, Elseth and Bowles were enjoined from working for, participating in, or owning an NDT business involved in ultrasound technology, and from soliciting any current or former employees of Company A.

9. Despite consenting to the entry of the March 2008 injunction, Elseth and Bowles continued to own and participate in All Wave, a business engaged in developing and manufacturing NDT products involving ultrasound technology. Elseth, Bowles, and Fuller had formed the company, originally named All NDT Engineering, Inc., about a week before the March 2008 injunction was entered. About two weeks after the March 2008 injunction was entered, the company's name was changed to All Wave Engineering, Inc. Within a month of the March 2008 injunction being entered, Elseth and Bowles began soliciting former employees of Company A to invest in and work for All Wave.

Offering During the Injunction (2008-2010)

10. Between April 2008 and April 2010, while the March 2008 injunction was in effect, All Wave, Elseth, Fuller, and Bowles offered and sold approximately \$144,000 of All Wave stock to 22 investors. Seven of these investors received All Wave stock in lieu of payment for services rendered, including former employees of Company A. At least two investors did not have a preexisting relationship

with All Wave at the time they were offered and sold the All Wave stock. At least two investors were not accredited investors at the time they were offered and sold the All Wave stock. At least one investor had little to no investment experience at the time the investment was offered and sold.

11. All Wave, Elseth, Fuller, and Bowles did not provide prospective investors with written offering documents disclosing material information about the investment. Among other things, Respondents failed to disclose that All Wave's stock was unregistered, that there was no market for the stock, and that any subsequent sale of the stock by investors would require registration or an exemption from registration. Respondents also failed to disclose the amount of capital that All Wave needed to raise, and that All Wave was underfunded. Respondents failed to disclose that All Wave's lack of funding reduced its ability to purchase supplies and equipment and to pay Elseth an income, which delayed further development of the NDT product.

12. All Wave, Elseth, Fuller, and Bowles failed to disclose to at least one investor that Elseth and Bowles were enjoined from working in the NDT industry until March 2010. Respondents failed to disclose the risk of litigation arising from violations of the March 2008 injunction, and that Elseth and Bowles may be in violation of the injunction because, among other things, they owned a business that was developing a NDT product, and they solicited former Company A employees to participate in the business. Respondents also failed to disclose that All Wave investor funds would be used for legal fees associated with the injunction. In addition, All Wave, Elseth, Fuller, and Bowles failed to disclose that litigation could delay the development of All Wave's product, and that the threat of litigation by Company A could impact how and when All Wave marketed any NDT products that Elseth developed.

Post-Injunction Offering (2010-2013)

13. Between April 2010 and February 2013, All Wave, Elseth, Fuller, and Bowles offered and sold approximately \$185,000 of All Wave Stock to nine investors, two of whom received stock in lieu of

payment for services rendered. At least two investors were not accredited investors at the time they were offered and sold the All Wave stock. At least one of the investors did not have a preexisting relationship with All Wave at the time the stock was offered and sold. In one instance, All Wave paid a 10% commission to an existing shareholder for referring a new investor to All Wave.

14. Only one All Wave investor received offering documents prior to investing in All Wave. The investor received a Business Plan and financial projections, which the Respondents created to solicit individuals who could invest a larger amount of capital in All Wave. Fuller offered an investment to two of these individuals, one of whom did not have a preexisting relationship with All Wave at the time the investment was solicited. Elseth, Fuller, and Bowles offered an investment to at least two more individuals, one of whom invested in All Wave in October 2010. The investor purchased a \$150,000 promissory note from All Wave and received 600,000 All Wave shares.

15. In the offering documents, All Wave, Elseth, Fuller, and Bowles failed to disclose material information related to the financial condition of All Wave, including that All Wave was underfunded, and that All Wave owed debts to certain shareholders. In addition, All Wave, Elseth, Fuller, and Bowles failed to disclose the general and specific risks of investing in All Wave, including the risk of litigation due to possible violations of the March 2008 injunction.

16. Respondents also failed to disclose the risk of litigation that arose in mid-2010, after All Wave failed to repay a \$20,000 loan from a shareholder. All Wave, Elseth and Bowles solicited the shareholder for a loan in January 2010. All Wave, Elseth, and Bowles solicited the loan to pay legal expenses. To fund the loan, the shareholder withdrew funds from a retirement account, and the parties agreed that All Wave would repay the loan after it secured the financing that it was currently pursuing. All Wave did not secure the financing it was pursuing, and All Wave was unable to repay the loan. In October 2011, the shareholder filed a lawsuit against All Wave, Elseth, and Bowles.

17. Over the years, Elseth, Fuller, and Bowles made misleading statements to prospective investors regarding the development and marketing of All Wave's NDT product. Elseth, Fuller, and Bowles told prospective investors that All Wave was within two or three months of having a product ready for sale. Elseth told at least one prospective investor that the product would be ready for sale in six weeks. Bowles told another prospective investor that All Wave would go public in one year. Elseth, Fuller, and Bowles told other prospective investors that All Wave would make a profit in one to two years. Elseth, Fuller, and Bowles told several prospective investors that the product would have a large impact on the NDT industry, and Elseth told prospective investors that cornering even 5% of the NDT market would result in millions of dollars of profits for All Wave and its investors. All Wave, Elseth, Fuller, and Bowles failed to disclose to prospective investors that development of the product had been delayed multiple times due to, among other things, unforeseen technical difficulties with the product, and All Wave's lack of funding. Because All Wave was underfunded, it could not pay Elseth a regular salary, and Elseth reduced his time working on the product. In at least one instance, Elseth halted work on the product for a month due to demands by shareholders that Elseth work for less pay. To date, All Wave has not marketed a NDT product or earned any revenue.

18. In January 2013, Company A began contempt proceedings in federal district court against
Elseth and Bowles, alleging that Elseth and Bowles violated the March 2008 injunction. In October 2013,
Elseth was found to have violated the injunction by, among other things, developing a NDT product
involving ultrasonic technology and soliciting former employees of Company A.

Registration Status

19. All Wave Innovations, Inc. has never been registered to sell its securities in the state of Washington, nor has it filed a claim of exemption from registration.

20. Gregory T. Elseth has never been registered as a securities salesperson or broker-dealer in the state of Washington.

21. Rolly E. Fuller has never been registered as a securities salesperson or broker-dealer in the state of Washington.

22. Ronald S. Bowles has never been registered as a securities salesperson or broker-dealer in the state of Washington.

Based upon the above Findings of Fact, the following Conclusions of Law are made:

CONCLUSIONS OF LAW

1. The offer and sale of All Wave Engineering, Inc. stock as described above constitutes the offer and sale of a security as defined by RCW 21.20.005(14) and RCW 21.20.005(17).

2. All Wave Engineering, Inc., Gregory T. Elseth, Rolly E. Fuller, and Ronald S. Bowles have each violated RCW 21.20.140 because, as set forth in the Tentative Findings of Fact, Respondents offered and sold securities for which no registration is on file with the Securities Administrator.

3. Gregory T. Elseth, Rolly E. Fuller, and Ronald S. Bowles have each violated RCW 21.20.040 because, as set forth in the Tentative Findings of Fact, they offered and sold securities without being registered as securities salespersons or broker-dealers in the state of Washington.

4. All Wave Engineering, Inc., Gregory T. Elseth, Rolly E. Fuller, and Ronald S. Bowles have each violated RCW 21.20.010 because, as set forth in the Tentative Findings of Fact, in connection with the offer, sale, or purchase of securities, Respondents made untrue statements of material fact or omitted to state material facts necessary to make the statements made, in light of the circumstances in which they were made, not misleading.

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO IMPOSE FINES, AND TO CHARGE COSTS 7

NOTICE OF INTENT TO ORDER THE RESPONDENT TO CEASE AND DESIST

Pursuant to RCW 21.20.390(1), and based upon the above Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that Respondents All Wave Engineering, Inc.; Gregory T. Elseth; Rolly E. Fuller; and Ronald S. Bowles, their agents, and their employees, each shall cease and desist from violations of RCW 21.20.010 and RCW 21.20.140, and that Respondents Gregory T. Elseth, Rolly E. Fuller, and Ronald S. Bowles, their agents, and their employees, each shall cease and desist from violations of RCW 21.20.010 and RCW 21.20.140, and that Respondents Gregory T. Elseth, Rolly E. Fuller, and Ronald S. Bowles, their agents, and their employees, each shall cease and desist from violations of RCW 21.20.040.

NOTICE OF INTENT TO IMPOSE FINES

Pursuant to RCW 21.20.395, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that:

a. Respondent All Wave Engineering, Inc. shall be liable for and shall pay a fine of \$10,000;

b. Respondent Gregory T. Elseth shall be liable for and shall pay a fine of \$10,000;

c. Respondent Rolly E. Fuller shall be liable for and shall pay a fine of \$5,000; and

d. Respondent Ronald S. Bowles shall be liable for and shall pay a fine of \$5,000.

NOTICE OF INTENT TO CHARGE COSTS

Pursuant to RCW 21.20.390, and based upon the Tentative Findings of Fact and Conclusions of Law, the Securities Administrator intends to order that each respondent shall be liable for and shall pay the costs, fees, and other expenses incurred in the administrative investigation and hearing of this matter, in an amount not less than the following:

a. Respondent All Wave Engineering, Inc. shall be liable for and shall pay costs of at least \$3,500;

b. Respondent Gregory T. Elseth shall be liable for and shall pay costs of at least \$3,500;

c. Respondent Rolly E. Fuller shall be liable for and shall pay costs of at least \$1,500; and

d. Respondent Ronald S. Bowles shall be liable for and shall pay costs of at least \$1,500.

AUTHORITY AND PROCEDURE

This Statement of Charges is entered pursuant to the provisions of Chapter 21.20 RCW and is subject to the provisions of Chapter 34.05 RCW. The respondents, All Wave Engineering, Inc.; Gregory T. Elseth; Rolly E. Fuller; and Ronald S. Bowles, may each make a written request for a hearing as set forth in the NOTICE OF OPPORTUNITY TO DEFEND AND OPPORTUNITY FOR HEARING accompanying this Order. If a respondent does not make a hearing request in the time allowed, the Securities Administrator intends to adopt the above Tentative Findings of Fact and Conclusions of Law as final and to enter a permanent order to cease and desist as to that respondent, to impose any fines sought against that respondent, and to charge any costs sought against that respondent.

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Signed and Entered this _4th ____ day of ____January__

_ 2016.

William M. Beatty Securities Administrator

Presented by:

Holly Mack-Kretzler Financial Legal Examiner

Approved by:

An Elm

Suzanne Sarason Chief of Enforcement

Reviewed by:

Robert Kondrat Financial Legal Examiner Supervisor

STATEMENT OF CHARGES AND NOTICE OF INTENT TO ENTER ORDER TO CEASE AND DESIST, TO IMPOSE FINES, AND TO CHARGE COSTS