# STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF determining	SDO – 62(A) – 00
Whether there has been a violation of the Securities Act of Washington by:	SUMMARY ORDER TO CEASE AND DESIST
	AND SUSPENDING SECURITIES
	SALESPERSON REGISTRATION, AND NOTICE
LEE DOUGLAS TUSBERG, and	OF INTENT TO REVOKE SECURITIES
TRANS-LINK RESEARCH & DEVELOPMENT	SALESPERSON REGISTRATION
GROUP, INC.,	
	Case No. 00-03-85
Demendente	
Respondents.	

THE STATE OF WASHINGTON TO:

LEE DOUGLAS TUSBERG TRANS-LINK RESEARCH & DEVELOPMENT GROUP, INC.

# STATEMENT OF CHARGES

Please take notice that the Securities Administrator of the State of Washington has reason to believe that Respondents, Lee Douglas Tusberg and Trans-Link Research & Development Group, Inc., have each violated the Securities Act of Washington and that their violations justify the entry of an order of the Securities Administrator under RCW 21.20.390 to cease and desist from such violations. The Securities Administrator also has reason to believe that Lee Douglas Tusberg has engaged in dishonest and unethical practices in the securities business while employed as a registered securities salesperson for KMS Financial Services, Inc. and that those practices justify the suspension and revocation of Lee Douglas Tusberg's securities salesperson registration pursuant to RCW 21.20.110(1)(g).

The Securities Administrator finds that delay in ordering the Respondents to cease and desist from such violations and delay in suspending and/or revoking Lee Douglas Tusberg's securities salesperson registration would be hazardous to the investors and to the public interest and is necessary or appropriate for the protection of investors and that a Summary Order to Cease and Desist and Suspending Securities Salesperson Registration, and

1

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION

1

Notice of Intent to Revoke Securities Salesperson Registration should be entered immediately. The Securities Administrator finds as follows:

# **TENTATIVE FINDINGS OF FACT**

# I.

#### RESPONDENTS

1. LEE DOUGLAS TUSBERG ("TUSBERG") was registered with the State of Washington as a securities salesperson and affiliated with KMS Financial Services, Inc. ("KMS") in May 1994 until his termination in February 2000. Tusberg was also registered with the State of Washington as a securities salesperson for Metropolitan Investment Securities, Inc. from February 1982 through May 1994. Tusberg also held a license as an insurance salesperson, which expired without renewal in February 2000. Tusberg is an officer and/or director of Trans-Link Research & Development Group, Inc. Tusberg resides at 5224 South Park Lane, Spokane, Washington.

3. TRANS-LINK RESEARCH & DEVELOPMENT GROUP, INC. ("TRD") was incorporated under the laws of the State of Washington on April 18, 1996. TRD has not been registered to conduct business in Washington since November 4, 1996, when it was administratively dissolved for failure to file an initial list of officers/directors. TRD's principal place was 421 West Riverside, Suite 760, Spokane, Washington, the same address at which Tusberg, at that time, conducted securities salesperson activities for KMS. TRD's current principal place of business is South 104 Freya, Suite 227A, Spokane, Washington, which is also the same address at which Tusberg conducted securities salesperson activities for KMS.

#### II.

#### NATURE OF OFFERS AND SALES

Beginning at least in February 1996 and continuing through at least February 2000, Tusberg induced at least 30 people to invest more than \$1,030,000 in TRD while he was employed as a securities salesperson at KMS, a Washington registered broker-dealer. Approximately 10 of the 30 investors are Washington residents.

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION 2

The type of investment Tusberg sold to investors was generally a convertible promissory note, which generally carried between 12% and 14% annual interest payable upon maturity, which was between 2 years and 5 years. Tusberg represented to some investors that the accumulated interest was tax-deferred until maturity. Tusberg did not disclose to investors the basis for that claim. The promissory notes were convertible to TRD common stock at the noteholder's option. However, the terms of this conversion were not detailed. Tusberg provided some investors statements of account summarizing the terms of their investment in TRD. However, Tusberg failed to adequately describe to some investors the type of investment he was selling to them. Some investors have not been repaid even though their promissory notes have matured.

Tusberg failed to disclose to many investors the nature of TRD's business. Tusberg did represent to some investors that TRD facilitated United States business relationships with China and that TRD had connections in China. Tusberg represented to some investors that TRD was a phone service company and to other investors that TRD loaned money to small businesses. Tusberg told some investors that he was the president or treasurer of TRD. However, Tusberg failed to disclose to other investors that Tusberg had a controlling interest in TRD or was an officer and/or director of TRD. Tusberg also failed to provide investors with any offering materials, financial statements, disclosure of the risks of the investment, such as the identity and background of the officers and directors and agents and promoters of TRD, the total amount of funds being raised and the use of investor proceeds, and the fact that TRD had been administratively dissolved as a corporation since November 4, 1996.

Most of the investors were also Tusberg's clients at KMS. However, Tusberg sold the TRD investments to his clients without regard to whether the investments were suitable for each client based upon their investment objectives, age, and financial situation and needs. Many of the investors' investment objectives were conservative, such as retirement, tax shelter, income, and growth. Some investors lacked the knowledge and experience necessary to evaluate the risks associated with the TRD investments. Some investors liquidated annuities and mutual funds in order to invest in TRD based upon Tusberg's recommendation. Investors knew little or nothing about TRD but trusted Tusberg to recommend investments that were in their best interest.

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION Tusberg was required to obtain written authorization from KMS prior to effecting securities transactions that were not approved by or recorded on the books and records of KMS. Tusberg failed to disclose to investors that the investments were not approved by KMS and that Tusberg's sales of the investments were not recorded on the books and records of KMS.

### III.

## EMERGENCY

The Securities Administrator finds that an emergency exists because Tusberg continues to make material misstatements of fact or omissions of fact and misrepresentations to investors regarding the nature, status and safety of their investments and may associate himself with another broker-dealer or issuer to offer and sell securities.

Based upon the foregoing Tentative Findings of Fact, the following Conclusions of law are made:

## CONCLUSIONS OF LAW

# I.

The offer and sale of the investments described in paragraphs I and II of the Tentative Findings of Fact constitutes the offer and sale of a security as defined by RCW 21.20.005(10) and (12), to wit: investment contract, notes, bonds, evidence of indebtedness, and warrants.

# II.

The offer and sale of the securities described in paragraphs I and II the Tentative Findings of Fact is in violation of RCW 21.20.140 because no registration for such offer and sale is on file with the Administrator of Securities, State of Washington.

### III.

The offer and sale of the securities described in paragraphs I and II of the Tentative Findings of Fact was made in violation of RCW 21.20.010 because, in connection with these offers and sales, Tusberg and TRD made

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

4

untrue statements of material facts and omitted to state materials facts necessary in order to make the statements made, in light of the circumstances under which they were made, not misleading.

# IV.

Tusberg has engaged in dishonest and unethical practices in securities set forth in RCW 21.20.110(1)(g) and WAC 460-22B-090(2) promulgated thereunder, as described in paragraphs I and II of the Tentative Findings of Fact, by effecting securities transactions not recorded on the regular books and records of the broker-dealer which Tusberg represented. These dishonest and unethical practices justify the suspension, revocation, and denial of Tusberg's registration as a securities salesperson, broker-dealer, investment adviser, and investment adviser representative.

## V.

Tusberg has engaged in dishonest and unethical practices in securities set forth in RCW 21.20.110(1)(g) and WAC 460-22B-090(7) promulgated thereunder, as described in paragraphs I and II of the Tentative Findings of Fact, by recommending to a customer the purchase, sale or exchange of any security without reasonable grounds to believe that such transaction or recommendation is suitable for the customer based upon reasonable inquiry concerning the customer's investment objectives, financial situation and needs, and any other relevant information known by Tusberg. These dishonest and unethical practices justify the suspension, revocation, and denial of Tusberg's registration as a securities salesperson, broker-dealer, investment adviser, and investment adviser representative.

# VI.

The Securities Administrator concludes that Tusberg's violations of RCW 21.20.140 and RCW 21.20.010, and Tusberg's continued misrepresentations to investors constitute a threat to the investing public, and that summary orders to cease and desist from those violations are in the public interest and necessary for the protection of the investing public.

The Securities Administrator also concludes that Tusberg's dishonest and unethical practices committed under RCW 21.20.110(1)(g) and Tusberg's ability to act as a securities salesperson constitute a threat to the

5

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION investing public, and that summary orders to suspending Tusberg's ability to transfer his license to another brokerdealer or issuer are in the public interest and necessary for the protection of the investing public.

# SUMMARY ORDER

Based upon the foregoing and finding it in the public interest, NOW, THEREFORE, IT IS HEREBY SUMMARILY ORDERED that Lee Douglas Tusberg and Trans-Link Research & Development Group, Inc. and their agents, employees, and representatives, shall each cease and desist from offering and selling securities in any manner in violation of RCW 21.20.140, the section of the Securities Act of Washington requiring registration of securities.

IT IS FURTHER SUMMARILY ORDERED that Lee Douglas Tusberg and Trans-Link Research & Development Group, Inc. and their agents, employees, and representatives, shall each cease and desist from offering and selling securities in any manner in violation of RCW 21.20.010, the anti-fraud section of the Securities Act of Washington.

IT IS FURTHER SUMMARILY ORDERED that Lee Douglas Tusberg shall cease and desist from effecting securities transactions in violation of RCW 21.20.110(1)(g) and WAC 460-22B-090(2), the dishonest and unethical practices in the securities business section of the Securities Act and the selling away section of the rules.

IT IS FURTHER SUMMARILY ORDERED that Lee Douglas Tusberg shall cease and desist from recommending to a customer the purchase, sale or exchange of any security in violation of RCW 21.20.110(1)(g) and WAC 460-22B-090(7), the dishonest and unethical practices in the securities business section of the Securities Act and the suitability section of the rules.

IT IS FURTHER SUMMARILY ORDERED that Lee Douglas Tusberg's ability to transfer his license to another broker-dealer or issuer, be, and hereby is, summarily suspended pending a final determination in this proceeding.

6

SUMMARY ORDER TO CEASE AND DESIST AND SUSPENDING SECURITIES SALESPERSON REGISTRATION, AND NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION

# NOTICE OF INTENT TO REVOKE SECURITIES SALESPERSON REGISTRATION

Based upon the above Tentative Findings of Fact and Conclusions of Law, and finding it in the public interest, the Securities Administrator intends to order that the securities salesperson registration of Lee Douglas Tusberg be revoked.

# **AUTHORITY AND PROCEDURE**

This Order is entered pursuant to the provisions of RCW 21.20.390 and RCW 21.20.110 and RCW 21.20.120 and is subject to the provisions of ch. 34.05 RCW. The Respondents, Lee Douglas Tusberg and Trans-Link Research & Development Group, Inc., may each make a written request for a hearing as set forth in the NOTICE OF OPPORTUNITY TO DEFEND AND OPPORTUNITY FOR HEARING accompanying this order. If a Respondent does not request a hearing, the Securities Administrator intends to adopt the above Tentative Findings of Fact and Conclusions of Law as final against that Respondent and make the Summary Order to Cease and Desist and Suspending Securities Salesperson Registration, and Notice of Intent to Revoke Securities Salesperson Registration permanent as requested as to that Respondent.

### WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE.

Dated this 30th day of May, 2000.

<u>SCOTT JARVIS</u> SCOTT JARVIS Special Policy and Enforcement Administrator

Approved by:

Presented by:

Michael E. Stevenson
Chief of Enforcement
SUMMARY ORDER TO CEASE AND DESIST AND
SUSPENDING SECURITIES SALESPERSON
REGISTRATION, AND NOTICE OF INTENT TO REVOKE
SECURITIES SALESPERSON REGISTRATION

Marlo DeLange Securities Examiner 7 DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760